

THE STATE OF WISCONSIN

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JOINT COMMITTEE ON FINANCE

Partial Minutes of the Regular Meeting Under s.13.10
(completing Minutes signed December 23, 1999)

December 21, 1999

Co-chair Gard presided and called the meeting to order at 1:00 p.m.

Present: Senators Burke, Decker, Jauch, Moore, Shibilski, Plache, Cowles, Panzer
Representatives Gard, Porter, Kaufert, Albers, Duff, Ward, Huber, Riley
Absent: None

I. Department of Natural Resources

Moved by Senator Decker and seconded by Representative Gard to reallocate existing expenditure authority of \$116,000 SEG in 1999-00 within the gas tax transfer appropriation for snowmobile trail aids [s.20.370(5)(cs)] for supplemental snowmobile trail aids.

Ayes 15; Noes, 0; Absent, 1 [Jauch]

II. Department of Natural Resources

Moved by Senator Burke and seconded by Representative Gard to provide \$112,000 SEG annually for law enforcement operations and delete \$112,000 SEG annually for wildlife management operations from the fish and wildlife account of the conservation fund. Provide \$112,000 FED annually for wildlife management operations and delete \$112,000 FED annually for law enforcement operations from federal Pittman-Robertson funding.

Ayes 16; Noes, 0

Secretary's Note: The SEG appropriation increased in this motion is under s.20.370(3)(mu) and the one decreased under is under s.20.370(1)(mu). The FED

appropriation increased is under s.20.370(1)(my) while the one under s.20.370(3)(my) is decreased.

III. Department of Natural Resources

Moved by Senator Burke and seconded by Representative Gard to increase expenditure authority in the fire suppression grants appropriation [s.20.370(5)(by)] by \$327,000 SEG from the forestry account of the conservation fund in 1999-00 only.

Ayes, 16; Noes, 0

IV. Department of Natural Resources

Moved by Representative Porter and seconded by Representative Gard to provide \$494,900 SEG in 1999-00 and \$858,600 SEG in 2000-01 in one-time funding and 21.14 two-year SEG project positions from the parks account of the conservation fund to provide new project positions at certain parks properties and convert certain seasonal parks positions into full-time positions on a project basis.

Ayes, 7; Noes, 9 [Burke, Decker, Jauch, Moore, Shibilski, Plache, Albers, Huber, Riley] **[Motion fails]**

Moved by Senator Burke and seconded by Senator Shibilski to increase expenditure authority for parks general operations [s.20.370(1)(mu)] by \$234,600 SEG in 1999-00 and \$593,100 SEG in 2000-01 and authorize 14.0 SEG positions beginning in 1999-00 from the parks account for new positions at certain Department properties. In addition, increase expenditure authority for parks general operations [s.20.370(1)(mu)] by \$260,300 SEG in 1999-00 and \$265,500 SEG in 2000-01 and authorize 7.14 SEG positions beginning in 1999-00 from the parks account to make 20 seasonal parks positions year-round. Finally, increase expenditure authority for parks general operations [s.20.370(1)(mv)] by \$86,200 SEG in 1999-00 and \$45,000 SEG in 2000-01 from the parks account for operations at Milwaukee Lakeshore and Aztalan State Parks.

Ayes, 13; Noes, 3 [Gard, Porter, Duff]

V. Department of Natural Resources

Moved by Representative Albers and seconded by Senator Burke to approve the DNR purchase of 452.56 acres of land from Hillsdale College for \$375,000 from the Warren Knowles-Gaylord Nelson stewardship program for the Kickapoo Wildlife Area in Crawford County.

Ayes, 9; Noes, 7 [Decker, Panzer, Gard, Porter, Kaufert, Duff, Ward]

VI. Department of Natural Resources

Moved by Senator Shibilski and seconded by Representative Albers to approve the purchase of 3,221 acres of land from Wisconsin River Power Company for \$2.39 million from Warren Knowles-Gaylord Nelson stewardship program for Buckhorn State Park and Buckhorn State Wildlife Area in Juneau County.

Ayes, 12; Noes, 4 [Gard, Porter, Duff, Ward]

VII. Department of Agriculture, Trade and Consumer Protection

Moved by Senator Burke and seconded by Representative Gard to provide \$101,500 SEG in 1999-00 from the forestry account of the conservation fund in unallotted reserve and direct the Department of Administration to release the amount needed beyond base funding of \$350,000 to cover the state cost of spraying a maximum of 87,160 total acres for Gypsy Moth control.

Ayes, 16; Noes, 0

Secretary's Note: The appropriation receiving the one-time supplement is under s.20.115(7)(q).

VIII. Department of Agriculture, Trade and Consumer Protection

Moved by Senator Burke and seconded by Representative Riley to provide one-time funding of \$34,000 SEG in 1999-00 and \$117,300 SEG in 2000-01 from the agrichemical management fund and authorize 1.0 integrated pest management specialist project position through June 30, 2001. Further, direct DATCP to promulgate administrative rules by January 1, 2001 that include, at a minimum, certification or training requirements of applicators and posting and prior notification requirements of pesticide applications, not to include sanitizers, disinfectants and germicides.

Ayes, 10; Noes, 6 [Gard, Porter, Kaufert, Albers, Duff, Ward]

IX. University of Wisconsin System

Moved by Senator Burke and seconded by Representative Gard to approve the release of \$3.8 million GPR in 2000-01 from the reserved portion of the Committee's supplemental appropriation [s.20.865(4)(a)] to the UW System general program operations appropriation for University education, research and public service [s.20.285(1)(a)]. In addition, provide 67.0 GPR instructional and support staff positions to serve an additional 850 FTE campus-based students in 2000-01. Require the Board of Regents to submit a report to the Joint Committee on Finance by February 1, 2001, which includes, for each campus and Systemwide: (a) the actual number of additional FTE students enrolled in the fall semester of 2000; (b) the number of new instructional staff FTEs hired to serve the additional students; and (c) the number of new support staff FTEs hired for this purpose.

Ayes, 16; Noes, 0

Moved by Representative Kaufert and seconded by Representative Albers to specify that, of the additional staff positions authorized the UW System for the enrollment of 850 additional FTE students in 2000-01, the Board of Regents would be required to allocate at least 12.0 FTE faculty and staff positions to the UW Colleges.

Ayes, 8; Noes, 8 [Burke, Jauch, Moore, Shibilski, Plache, Duff, Ward, Riley] [**Motion fails**]

Moved by Senator Jauch and seconded by Senator Shibilski to provide 71.0 GPR instructional and support staff positions to serve an additional 850 FTE campus-based students in 2000-01. Specify that of the additional faculty and staff positions authorized the UW System, the Board of Regents would be required to allocate 12.0 FTE faculty and staff positions to the UW Colleges.

Ayes, 6; Noes, 10 [Burke, Moore, Cowles, Gard, Porter, Kaufert, Albers, Duff, Ward, Riley] [**Motion fails**]

X. State Historical Society

Moved by Senator Burke and seconded by Representative Gard to: (a) transfer \$55,800 GPR in 1999-00 and 2000-01 and 1.0 FTE GPR classified position from general program operations for archives and research services [s.20.245(1)(a)] to general program operations for executive and administrative services [s.20.245(4)(a)] to eliminate the Deputy State Archivist position and create a Technology Director position; and (b) transfer \$13,000 GPR in 1999-00 and in 2000-01 and 0.25 FTE GPR classified position from general program operations for archives and research to general program operations for executive and administrative services in order to fully fund an existing 0.5 FTE mailroom position with GPR.

Ayes, 15; Noes, 1 [Duff]

Moved by Senator Burke and seconded by Representative Huber to create 1.0 FTE GPR permanent classified position under general program operations for libraries [s.20.245(1)(am)] to create a library digitization consultant position.

Ayes, 8; Noes, 8 [Cowles, Panzer, Gard, Porter, Kaufert, Albers, Duff, Ward] [**Motion fails**]

XI. Department of Workforce Development

Moved by Representative Gard and seconded by Senator Moore Move to transfer \$9,700,000 FED in 1999-00 and \$10,000,000 FED in 2000-01 from the reserved portion of the Committee's appropriation under s. 20.865 (4)(m) to DWD's appropriation for the federal block grant under the TANF program under s. 20.445 (3)(md) for the workforce advancement and attachment (WAA) program, with all of the following modifications:

- a. Specify that a noncustodial parent could be eligible for WAA services if the noncustodial parent is determined "needy" *and* if the custodial parent and minor child are determined "needy". "Needy" means an income level under 200% of the federal poverty level.
- b. Require that DWD count the income of the noncustodial parent's household when determining eligibility for the noncustodial parent, and disregard actual child support payments when determining eligibility for noncustodial parents.
- c. Direct DWD to provide workforce advancement and attachment funding to W-2 agencies through an addendum to the W-2 agency contract. Further require that WAA funding remain entirely separate from the W-2 agency base contract amounts, and require that the WAA funding not be added to the base contract amount for purposes of determining performance bonuses under the W-2 contract.
- d. Specify that DWD may not allow W-2 agencies or workforce development boards to offer wage subsidies under the workforce advancement and attachment program.
- e. Require DWD to develop a methodology for portraying the number of unemployed participants that obtain employment through the WAA program that accounts for an individual only once as a participant and only once as having obtained employment. Further, require DWD to track the number of participants who enter employment more than once during WAA participation.
- f. Require DWD to track WAA performance measures by category of services, where possible, and to develop additional measures of program effectiveness for the service categories where tracking these performance standards might be prohibitive. The services categories are the same as those specified under Act 9.

- g. Require each of the W-2 agencies in Milwaukee County to subcontract with the Milwaukee Area Technical College District to provide all allowable services under the workforce advancement and attachment (WAA) program. Require further that the amount of each subcontract equal one-third of the W-2 agency's funding allocation under the workforce advancement and attachment program.

Ayes, 16; Noes, 0

Moved by Representative Riley and seconded by Representative Gard to require the Department of Workforce Development (DWD) to develop a methodology that would enable them to: (a) report the annual earnings of all persons receiving workforce advancement and attachment (WAA) services, including a comparison of such earnings with the earnings of each person in the year prior to beginning participation in the WAA program, and a comparison of such earnings with the poverty line; and (b) evaluate the performance of W-2 agencies and workforce development boards on the basis of their effectiveness in improving the earnings of persons receiving WAA services, and their effectiveness in increasing earnings of participants above the federal poverty guidelines. Require that DWD develop this methodology and submit the methodology in a report to the Joint Committee on Finance by March 1, 2000. Finally, require DWD to submit a report to the Joint Committee on Finance by March 1, 2001, which includes the information gathered by the Department regarding these performance measures.

Ayes, 16; Noes, 0

XII. Department of Health and Family Services

Moved by Senator Burke and seconded by Representative Gard to transfer \$233,000 GPR in 1999-00 from the reserved portion of the Committee's appropriation [s.20.865(4)(a)] to the DHFS Division of Care and Treatment Facilities appropriation [s.20.435(2)(a)] to fund the purchase of an 800 megahertz radio and body alarm system for the Mendota Mental Health Institute. In addition, provide an additional \$87,000 PR in 1999-00 for the appropriation under s.20.435(2)(gk) to complete the funding of this system.

Ayes, 16; Noes, 0

XIII. Department of Health and Family Services

Moved by Senator Burke and seconded by Representative Gard to approve the following transfers:

<u>Item</u>	<u>Appropriations</u>		<u>Amount</u>	
	<u>Transfer From</u>	<u>Transfer To</u>	<u>1999-00</u>	<u>2000-01</u>
Sand Ridge Treatment Center	20.435(2)(bm)	20.435(2)(b)	\$0	\$63,600
DCTF Fuel and Utilities	20.435(2)(f)	20.435(2)(a)	183,000	170,500
	20.435(2)(f)	20.435(2)(b)	27,200	21,800
Mauston Sewer Assessment	20.435(2)(f)	20.435(2)(aa)	83,200	83,200
Brighter Futures/Pregnancy Outreach	20.435(5)(eg)	20.435(5)(cb)	0	197,400
Supportive Living/Children and Family	20.435(3)(bc)	20.435(7)(bc)	95,000	95,000

Ayes, 16; Noes, 0

XIV. Department of Health and Family Services

Moved by Senator Burke and seconded by Representative Gard to transfer \$21,495,300 GPR in 2000-01 from the reserved portion of the Committee's program supplements appropriation [s.20.865(4)(a)] to the DHFS appropriations for: (a) Milwaukee child welfare services [\$16,489,600 to s.20.435(3)(cx)]; and (b) community aids [\$5,005,700 to s.20.435(7)(b)]. Approve these transfers contingent on the continued lack of federal approval to claim child welfare case management services under MA. If such approval is obtained subsequent to this action, prohibit DHFS from using any of the funds transferred under this action beginning in the month in which DHFS is able to start claiming child welfare case management services under MA. Further, require the DOA Secretary to certify to the Committee the amount of funds released under this action and not spent on case management services or services for the parents of children in out-of-home care and require the DOA Secretary to transfer these funds to unallotted reserve for lapse to the general fund at the end of the fiscal year in which such certification is provided to the Committee.

Ayes, 16; Noes, 0

XV. Item Withdrawn

XVI. Department of Administration

Moved by Senator Burke and seconded by Representative Gard to approve the release of \$225,500 GPR in 1999-00 currently reserved in the Committee's s.20.865(4)(a) appropriation to the Department's s.20.505(7)(c) payments to designated agents appropriation to fund Operation Fresh Start replication projects.

Ayes, 16; Noes, 0

XVII. Department of Employee Trust Funds

Moved by Senator Burke and seconded by Representative Gard to approve a supplement of \$1,261,800 SEG in 1999-00 from the Committee's s.20.865(4)(u) appropriation to the Department's s.20.515(1)(w) general administrative appropriation to fund costs associated with the continuing implementation of the SIPD settlement.

Ayes, 16; Noes, 0

XVIII. Legislative Technology Services Bureau

Moved by Senator Burke and seconded by Representative Gard to provide a supplement of \$67,900 GPR in 1999-00 and \$173,600 GPR in 2000-01 from the Committee's s.20.865(4)(a) appropriation to the Legislative Technology Services Bureau's s.20.765(3)(em) appropriation to provide salary and fringe benefits funding for 3.0 FTE new unclassified positions for which funding was erroneously deleted under 1999 Wisconsin Act 9.

Ayes, 16; Noes, 0

XIX. Department of Corrections

Moved by Senator Burke and seconded by Representative Gard to approve the release of funding for purchase of services for the following items along with any corresponding matching funding:

- a. *Halfway House and Transitional Living Beds.* Release of \$809,400 GPR in 1999-00 from the reserved portion of the Joint Committee on Finance's supplemental appropriation under s.20.865(4)(a) to supplement the Department's purchased services for offenders appropriation [s.20.410(1)(d)] and transfer \$648,600 GPR from the 2000-01 services for community corrections appropriation [s.20.410(1)(b)] associated with the probation and parole hold/alcohol and other drug abuse correctional facility to the purchased services appropriation [s.20.410(1)(d)] in 1999-00 to serve as a required match.

- b. *Statewide Urinalysis Testing.* Release of \$126,600 GPR in 1999-00 from the reserved portion of the Joint Committee on Finance's supplemental appropriation under s.20.865(4)(a) to supplement the Department's purchased services for offenders appropriation [s.20.410(1)(d)] and transfer \$101,400 GPR from the 2000-01 services for community corrections appropriation [s.20.410(1)(b)] associated with the probation and parole hold/alcohol and other drug abuse correctional facility to the purchased services appropriation [s.20.410(1)(d)] in 1999-00 to serve as a required match.
- c. *Operation Fresh Start.* Release of \$150,000 GPR in 1999-00 from the reserved portion of the Joint Committee on Finance's supplemental appropriation under s.20.865(4)(a) to supplement the Department's purchased services for offenders appropriation [s.20.410(1)(d)] for Operation Fresh Start. The remaining matching funds (\$105,000 PR) would be provided through an Office of Justice Assistance grant.
- d. *Additional Alcohol and Other Drug Abuse Programming.* Release of \$14,000 GPR in 1999-00 from the reserved portion of the Joint Committee on Finance's supplemental appropriation under s.20.865(4)(a) to supplement the Department's purchased services for offenders appropriation [s.20.410(1)(d)]. The remaining matching funds (\$245,000 PR) would be provided through an Office of Justice Assistance grant.

Ayes, 16; Noes, 0

Moved by Senator Burke and seconded by Representative Gard to create 5.0 PR positions in the appropriation under s.20.410(1)(kx) (interagency and intra-agency programs) for the urinalysis testing laboratory.

Ayes, 16; Noes, 0

Moved by Senator Burke and seconded by Senator Moore to require the Department of Corrections to continue to support the same number of halfway houses and transitional living beds in 2000-01 as the Department currently supports.

Ayes, 8; Noes, 8 [Cowles, Panzer, Gard, Porter, Kaufert, Albers, Duff, Ward] [**Motion fails**]

XX. Department of Corrections

Moved by Senator Burke and seconded by Representative Gard to approve the conversion of 4.0 PR juvenile boot camp positions funded from the appropriation for juvenile correctional services under s.20.410(3)(hm) to GPR positions funded from the appropriation under s.20.410(3)(bb) for the juvenile boot camp program.

Ayes, 16; Noes, 0

Secretary's Note: Agenda Item XXI involving additional contract beds was addressed in partial minutes of the December 21 meeting that were signed by the Governor on December 23.

The presiding co-chair made a unanimous consent request to receive the following report: Department of Administration Position Report required under s.16.50 on the number of federally-funded positions approved during the July to September, 1999 quarter. Without objection, it was so ordered.

Daniel Caucutt, Secretary

Date: _____

John Gard, Co-Chair

Date: _____

Tommy G. Thompson, Governor

Date: _____